Original Article

Quarterly Journal of Health Accounting, Vol. 1, No. 1, Ser. (1), Summer 2012

An Investigation into the Level of Familiarity of Chief Financial Officers with New Methods of Budgeting in Fars Province Authorities

Gh. Mahdavi (Ph. D., ICPA)^{1*}, M. Golmohammadi² Received: 2011/12/07 Revised: 2012/04/03 Accepted: 2012/05/03

Abstract

Introduction: The aim of this study was to investigate the degree of familiarity of chief financial officers with new budgeting methods in executing agencies of Fars province. Additionally, their level of agreement or disagreement with the current modifications and developments in the budgeting systems of their local authorities was aimed at.

Methods: The data for this survey research were acquired through a researcher-made questionnaire which was distributed among 78 chief financial officers in executive agencies of Fars province. Using the statistical methods of 'Binomial Test', 'Chi-Square', and 'Mann Whitney', the data were analyzed to test the two major hypotheses along with the twelve minor ones.

Results: The results of the study show that the degree of familiarity of chief financial officers in executive agencies of Fars province with new budgeting methods, such as the zero-based budgeting, program budgeting method, and planning and programming budgeting system is low except for operational budgeting method. Furthermore, it was found that the managers in this study do not view the budgeting method used by their local authorities satisfactory, and hence they opt for changes in budgeting methods to a great extent.

Conclusion: the findings of the current study demonstrate that the degree of familiarity of chief financial officers with new budgeting methods except for the 'operational budgeting method' in Fars province was low. Moreover, their views concerning the necessity of modifying budgeting methods in their local authorities are not due to their familiarity with the new methods of budgeting.

Keywords: Budgeting Approaches, Budgeting Methods, Authorities, Operational Budgeting.

^{1.} Associate Professor of Accounting, Shiraz University and Certified Public Accountant

^{2.} Master of Accounting, Shiraz University

^{*}Corresponding author; Email:ghmahdavi@rose.shirazu.ac.ir

References

- Alaa-Aldin, A. A. (2007). "Zero-Base Budgeting: Employees Perceptions and Attitudes in Brunei Public Sector Organizations". *JKAU: Econ. And Adm.*, Vol. 21, No. 1, pp. 3-14.
- Andrews, M. (2004). "Authority, Acceptance, Ability and Performance-based Budgeting Reforms". *The International Journal of Public Sector Management*, Vol. 17, No. 4, pp. 332-344.
- Asaadi, M.; Ebrahimi, M.; and J. Babashahi (2008). "Identifying the Barriers of Implementing Operational Budgeting in Customs of the Islamic Republic of Iran Based on Shah Model". Second International Conference on Operational budgeting, Tehran, 7 and 8 May. [In Persian]
- Bertschneider, S; Straussman, J. D.; and D. Mullins (1988). "Do Revenues Forecast Effective Budget Setting". *Policy Sciences*, Vol. 21, (November-December), pp. 305-325.
- Broom, C. A. and L. A. McGuire (1995). "Performance-Based Government Models: Building a Track Record". *Public Budgeting and Finance*, Vol. 15, No. 4, pp. 3-17.
- Caiden, N. (2010). "Challenges Confronting Contemporary Public Budgeting: Retrospectives/ Prospective from Allen Schick". *Public Administration Review*, Vol. 70, No. 2, pp. 203-210.
- Crecine, J. (1969). Government Problem Solving. Chicago: Rand McNally.
- Cullis, J. and P. Jones (1998). *Public Finance and Public Choice*. Oxford: Oxford University Press.
- Dean, P. N. (1986). "Assessing the Performance Budgeting Experiment in Four Developing Countries". *Financial Accountability and Management*, Vol. 2, No. 1, pp. 0267-4424.
- Debets, R. (2007). "Performance Budgeting in Netherland". *OECD Journal on Budgeting*, Vol. 7, No. 4, pp. 103-122.
- Ebrahiminejad, M. and E. Farajvand (2002). *Budget from Setup to Control*. Tehran: Samt. [In Persian]
- Farzaneh, H. (2007). "The Executive Impediments to Operational Audit from the Perpective of Managers and Authorities of the Supreme Audit Court of Iran". *Accounting Knowledge*. Vol. 7, No. 24, pp. 28-41. [In Persian]
- Forrester, J. P. and G. B. Adams (1997). "Budgetary Reform through Organizational learning: Toward an Organizational Theory of Budgeting". *Administration and Society*, Vol. 28, No. 4, pp. 466-488.
- Fozzard, A. (2001). The Basic Budgeting Problem: Approaches to Resource Allocation in the Public Sector and Their Implications for Pro-Poor Budgeting. London: Center for Aid and Public Expenditure, Overseas Development Institute.
- GAO. (1999). Preformance Budgeting: Initial Experiences Under The Results Act In Linking Plans With Budgets. Available at: www.gao.gov/cgi-bin/getrpt?GAO-99-302T/13082011.
- GAO. (2003). *Performance Budgeting: Current Developments and Future Prospects*. Available at: http://www.gao.gov/cgi-bin/getrpt?GAO-03-595T/ 13082011.
- GAO. (2005a). 21st Century Challenges: Performance Budgeting (Could Help Promote Necessary Reexamination). Available at: www.gao.gov/cgi-bin/getrpt?GAO-05-709T/13082011.
- GAO. (2005b). Performance Budgeting: States' Experiences Can Inform Federal Efforts.

- Available at: www.gao.gov/cgi-bin/getrpt? GAO-05-215/ 13082011.
- Ghassemi, M. (2004). "The President and a Challenge Called Budgeting in Iran". *Majles and Research Quarterly*, Vol. 11, No. 46, pp. 92-113. [In Persian]
- Ghassemi, M.; Panahi, A.; Khezri, M.; Mokhber, A.; and A. Shebirinezhad (2009). *Budgeting in Iran: The Budget and Practitioners' Polls*. First Edition, Tehran: Center of Islamic Council Assembly Researches. [In Persian]
- Gibran, J. M. and A. Sekwat (2009). "Continuing the Search For a Theory of Public Budgeting". *Journal of Public Budgeting, Accounting and Financial Management*, Vol. 21, No. 4, pp. 617-644.
- Ginnerup, R.; Broeng Jorgensen, T.; Mpller Jacobsen, A.; and N. Refslund (2007). "Performance Budgeting in Denmark". *OECD Journal on Budgeting*, Vol. 7, No. 4, pp. 67-90.
- Hasanabadi, M. and A.R. Najarsaraf (2006). *The Comprehensive Model for Operational Budgeting Syste: The Dimond Model*. Third Edition, Tehran: Industrial Education and Research Center of Iran. [In Persian]
- Hawke, L. (2007). "Performance Budgeting in Australia". *OECD Journal on Budgeting*, Vol. 7, No. 3, pp. 133-147.
- Jermias, J. (2006). "The Influence of Accountability on Overconfidence and Resistance to Change: A Research Framework and Experimental Evidence". *Management Accounting Research*, Vol. 17, pp. 370-388.
- Joyce, P. G. (1993). "Using Performance Measures for Federal Budgeting: Proposals and Prospects". *Public Budgeting and Finance*, Vol. 13, No. 4, pp. 3-17.
- Key, V. O. (1940). "The Lack of a Budget Theory". *American Political Science Review*, Vol. 34, No. 6, pp. 1137-1144.
- Khezri, M.; Ghasemi, M.; and B. Lamaei (2005). "An Introduction to the Theoretical Foundations of Budgeting". *Majles and Research Quarterly*, Vol. 12, No. 47, pp. 129-159. [In Persian]
- Khodamipour, A. and Gh. R. Hajizade (2009). "The Effect of Accountability on the Level of Confidence and Resistance to Changes Caused by Accounting System". *Accounting and Audit Research Quarterly*. Vol. 1, No. 2, pp. 94-113. [In Persian]
- Khodamipour, A. and M. Zinali (2008). "Performance-Based Budgeting System and its Effect on Governmental Performance and Responsible Accountability". *Quarterly Journal of Auditor*, No. 37, pp. 56-60. [In Persian]
- Kim, J. M. (2007). "Performance Budgeting in Korea". *OECD Journal on Budgeting*, Vol. 7, No. 4, pp. 91-101.
- Kiumarsi, F. (2009). *Governmental Budget and Budgeting*. First Edition, Tehran: Baal. [In Persian]
- Koven, S. G. (1999). *Public Budgeting in the United States: The Cultural and Ideological Setting*. Washington, D. C.: Georgetown University Press.
- Kraan, D. J. (2007). "Programme Budgeting in OECD Countries". *OECD Journal on Budgeting*, Vol. 7, No. 4, pp. 7-47.
- Küchen, T. and P. Nordman (2008). "Performance Budgeting in Sweden". *OECD Journal on Budgeting*, Vol. 8, No. 1, pp. 49-59.
- Lee, J. Y. and X. Wang (2009). "Assessing the Impact of Performance-Based Budgeting: A Comparative Analysis across the United States, Taiwan and China". *Public*

- Administration Review, Special Issue, pp. 61-66.
- LeLoup, L. (1988). From Micro-Budgeting to Macro-Budgeting Evolution in Theory and Practice, In Irene Rubin (ed.), New Directions in Budgeting Theory. Albany: State University of New York Press.
- Mahdavi, Gh. (2009). (Trans.). Accounting for Government Agencies and Nonprofit Organizations. Vol. I, Seventh Edition, Tehran: Audit Organization, Management of Technical and Professional Reviews. [In Persian]
- McGill, R. (2001). "Performance Budgeting". *International Journal of Public Sector Management*, Vol. 14, No. 5, pp. 376-390.
- McCormack, L. (2007). "Performance Budgeting in Canada". *OECD Journal on Budgeting*, Vol. 7, No. 4, pp. 49-66.
- Melkers, J. E. and K. G. Willoughby (1998). "The State of the States: Performance-Based Budgeting Rquirements in 47 out of 50". *Public Administration Review*, Vol. 58, No. 1, pp. 66-73.
- Melkers, J. E. and K. G. Willoughby (2001). "Budgeters' Views of State Performance-Budgeting System: Distinctions across Branches". *Public Administration Review*, Vol. 61, No. 1, pp. 54-64.
- Mohammadi Tahineh, B. (1998). "A Review of the Causes of Employees Resistance Against Modification and Optimization of Systems and Methods and Provide Appropriate Strategies for Getting Their Cooperation in the Ministry of Construction Jihad". M.A. Thesis, Faculty of Management, Tehran University. [In Persian]
- Momeni, M. (2011). *Statistical Analysis Using SPSS*. Third edition, Tehran: New Book. [In Persian]
- Moore, P. (1980). "Zero-Base Budgeting in American Cities". *Public Administrative Review*, Vol. 41, (March/ April), pp. 229-235.
- Mousavi, S. J. and B. Moghadam (2009). "Smart Budgeting". Second International Conference of Operational Budgeting, Tehran: 7 May. [In Persian]
- Moynihan, D. P. (2005). "What Do We Talk About When We Talk About Performance? Dialogue Theory and Performance Budgeting". *Journal of Public Administration Research and Theory*, Vol. 16, pp. 151-168.
- National Governors Association (2001). "The Elements, Advantages, and Difficulties Associated with Results-Based Budgeting". Social, Economic and Workforce Division, 15 July, available at: www.nga.org/center/divisions/1,11 88,C_ISSUE_BRIEF^D_4065,00. html/23052010.
- Neuby, B. L. (1997). "On the Lack of a Budget Theory". *Public Administration Quarterly*, Vol. 21, No. 2, pp. 131-142.
- Norman, Z. (2008). "Performance Budgeting in the United Kingdom". *OECD Journal on Budgeting*, Vol. 8, No. 1, pp. 78-90.
- Nye, R. K. (2009). "Beyond Budget Rationalities: The Social Structure of Performance Budgeting and its Indirect Effects on Organizational Performance within Public Organizations". Submitted to the Graduate Degree Program in Public Administration and the Graduate Faculty of the University of Kansas in Partial Fulfillment of the Requirements for the Degree of Doctor of Philosophy.
- Office of Program Policy Analysis and Government Accountability (OPPAGA), State of Florida (1997). Performance-based Program Budgeting in Context: History and

- Comparison. State of Florida, Tallahassee, FL.
- Panahi, A. (2007). *Operational Budgeting in Theory and Practice*. Tehran: The Office of Planning and Budgeting Research of the Islamic Council Assembly Research Center. [In Persian]
- Robinson, M. and J. Brumby (2005). "Does Performance Budgeting Work? An Analytical Review of the Empirical Literature". *Imf Working Paper*, pp. 3-5.
- Rubin, I. (1989). "Aaron Wildavsky and the Demise of Incrementalism". *Public Administration Review*, Vol. 49, (January-February), pp. 78-82.
- Rubin, I. (1990). "Budget Theory and Practice: How Good the Fit?". *Public Administration Review*, Vol. 50, (March-April), pp. 179-189.
- Safaei, A. R. (2007). "Operational Budgeting and its Necessary Channels". *Quarterly Journal of Auditor*, Vol. 37, pp. 48-49. [In Persian]
- Safari, S. and D. Gholam Rezaei (2006). "Designing an Operational Budgeting Model for the Executive Authorities of Iran". *Police Human Development Bimonthly*, Vol. 3, No. 8, pp. 3-42. [In Persian]
- Saida Ardakani, S.; Shahi, T.; Farjam. R.; and F. Mosanejad (2010). "Operational Budgeting and its Challenges in Iran". *Quarterly Journal of Certified Public Accountant*, No. 20, pp. 141-146. [In Persian]
- Saif, A. A. (2003). *Educational Evaluation and Measurement Methods*. Tenth Edition, Tehran: Doran. [In Persian]
- Sarmad, Z.; Bazargan, A.; and E. Hejazi (2006). *Research Methods in Behavioral Sciences*, Twelfth Edition, Tehran: Agah. [In Persian]
- Schick, A. (2007). "Performance Budgeting and Accrual Budgeting: Decision Rules or Analytic Tools?". *OECD Journal On Budgeting*, Vol. 7, No. 2, pp. 109-138.
- Shabirinejad, A. A. (1993). "A Critique on Iranian Budgeting System." *Quarterly Journal of Council and Research*, Vol. 1, No. 1, pp. 135-151. [In Persian]
- Shea, R. J. (2008). "Performance Budgeting in the United States". *OECD Journal on Budgeting*, Vol. 8, No. 1, pp. 61-73.
- Taherkhani, S. (2002). "Identifying the Reasons for not Using Modern Budgeting Methods in Iran: The Companies Listed on Tehran Stock". *M.A. Thesis*, *Allameh Tabatabai University*. [In Persian]
- Talebnia, Gh. and F. Mahmudi (2007). "An Investigation into the Challenges of Implementing Operational Budgeting in Governmental Organizations and Introducing Strategies to Reduce the Obstacles". *Controller*, Vol. 41, No. 2, Issue. 21. pp. 26-46. [In Persian]
- Tucker, L. (2000a). GASB SEA Research Case Study: State of Arizona Focus on Performance. Government Accounting Standards Board, Washington, DC.
- Tucker, L. (2000b). GASB SEA Research Case Study: State of Illinois Emphasis on Accountability and Managing for Results. Washington, DC: Government Accounting Standards Board.
- Tucker, L. (2000c). *GASB SEA Research Case Study: State of Texas*. Washington, DC: Government Accounting Standards Board.
- Tucker, L. and W. Campbell (2002). Case Study: Maine. Use and Effects of Using Performance Measures for Budgeting. Washington, DC: Management and Reporting, Government Accounting Standards Board.

- Wang, H. H. (1999). "Conditions to Implement Outcome-Oriented Performance Budgeting: Some Empirical Evidence". *Journal of Public Budgeting, Accounting and Financial Management*, Vol. 11, No. 4, pp. 533-552.
- Wildavsky, A. (1988). Politics of the Budgetary Process. Glenview, IL: Scott Foresman.
- Williams, D. (2003). "Measuring Government in the Early Twentieth Century". *Public Administration Review*, Vol. 63, No. 6, pp. 643-659.
- Ziyaee, M. S.; Amiri, M.; and M. Ebrahimi (2008). "Recognizing the Impediments to the Establishment of Performance-Based Budgeting in Tehran University". *Iranian Accounting and Auditing Reviews*, Issue. 51, pp. 87-102. [In Persian]

